

WQ Management Developments

Nutrients, Bacteria

Peter Schaefer

Water Quality Assessment Section

Water Quality Division

Office of Water

Texas Commission on Environmental Quality

Peter.schaefer@tceq.texas.gov

tel. 512/239-4372

May 19, 2011



Nutrient Criteria: National

- EPA and numerical nutrient criteria:
 - 1998 mandate: states to have criteria by 2004
 - Allowed state development plans and schedules
 - Established stringent national guidance criteria
 - Calculated from historical instream data
 - Separate for lakes, streams, reservoirs
 - Pooled for large, aggregate ecoregions
 - Criteria = 75th percentile of unimpacted sites
 - Urged by EPA Inspector General, Aug 2009
 - Lawsuits: Florida (Wisconsin, Kansas)



EPA Nutrient Criteria: Florida

- Lawsuit from Florida Wildlife Fed. & others in 2008
- EPA promulgated criteria for Florida lakes & streams in Dec 2010 – in effect Mar 2012
- EPA estuary criteria – propose in Nov 2011
- New countersuits – Florida cities, Ag Comm., etc.
- Lakes TP: 0.01-0.05 mg/L TN: 0.51-1.27 mg/L
- Streams TP: 0.06-0.49 mg/L TN: 0.67-1.87 mg/L
- Potential long term costs?
 - Regulated groups: \$3 - \$8 billion per year
 - EPA: \$135 - \$206 million per year



Why Are Nutrient Criteria Difficult?

- Lack of clear “use-based” thresholds, for uses such as recreation & aesthetics, aquatic life propagation, drinking water sources
- Responses to nutrients are highly variable – e.g., effect of TN, TP on Chl *a*
- No consensus on how to derive criteria
- Independent criteria, or “weight-of evidence”?
- Insufficiencies in historical monitoring data
- Initial EPA guidance criteria were problematic
- High concern about regulatory impacts



TCEQ Nutrient Criteria: Development

- Submitted plans to EPA in 2001, 2006
- Reservoirs, then streams & estuaries
- Convened advisory workgroup
- Separate criteria for each reservoir
- Set on historical conditions
- Adopted for 75 reservoirs – 6/30/10
- Based on Chlorophyll *a*
(suspended algae)
- New permitting procedures for nutrients



Nutrient Criteria: Examples

Reservoir	Chl <u>a</u> (µg/L) Stand-alone	TP (mg/L) Not adopted	Transparency (meters) Not adopted
Eagle Mtn	25.4	0.07	0.80
Cedar Creek	30.4	0.07	0.80
Livingston	23.0	0.16	0.67
Lewisville	18.5	0.06	0.60
[Houston – not adopted]	[12.4]	0.18	0.28
Travis	3.7	0.03	3.13

2010 Nutrient Implementation Procedures

- In 2010 Standards Implementation Procedures
- Applied to increases in domestic discharges
- Sets framework for nutrient (TP) effluent limits
- Reservoirs – predict effects on “main pool”
- Relate TP to reservoir chlorophyll *a* criteria
- Streams and reservoirs – assess local impacts:
 - Apply site-specific screening factors
 - Level of concern – low, moderate, or high
 - Assess “weight-of-evidence”



Nutrient Screening: Local Factors for Streams

- Size of discharge
- Instream dilution
- Sensitivity to attached vegetation – type of bottom
- Sensitivity to attached vegetation – depth
- Sensitivity to nutrient enrichment – clarity
- Sensitivity to aquatic vegetation – observations
- Sensitivity to aquatic vegetation – sunlight, tree shading
- Streamflow sustainability
- Impoundments and pools
- Consistency with other permits
- Listed as a nutrient concern in WQ inventory?



Nutrient Screening: Example of Local Factor

- Factor: Instream dilution in streams

<u>Concern level</u>	<u>Percent effluent in dry weather</u>
Low	< 10 %
Moderate	10 to < 25 %
High	≥ 25 %



Nutrient Criteria: The Road Ahead

- Reconvene nutrient advisory committee
- Review data and academic research; and survey criteria development state-by-state (joint project with U. of Houston Clear Lake)
- Continue special stream surveys (> 100 so far)
- Develop criteria options for streams & estuaries:
 - (1) Historical levels at reference sites
 - (2) Relate TP, TN to D.O., algae, biological indices
- Consider in part for next standards revisions



Revised Recreational Standards (6/30/10)

- ▶ Previously: Almost all water bodies primary contact
- ▶ 303 water bodies not meeting bacteria criteria (2010)
- ▶ Expand recreational categories
- ▶ Implement new use-attainability analyses
- ▶ Require bacteria limits in discharge permits
- in addition to chlorination (11/4/09)



Recreation Uses	Indicator Bacteria Geometric Mean Criteria (colonies/100 ml)		
	<i>E. coli</i> (FW)		Enterococci (SW)
Previous Standards:			
Contact recreation	126		35
Noncontact rec.	605		168
Adopted Standards: (6/30/2010)			
Primary contact	126		35
Secondary contact 1	630		175
Secondary contact 2	1030		--
Noncontact rec.	2060		350

Recreational Use-Attainability

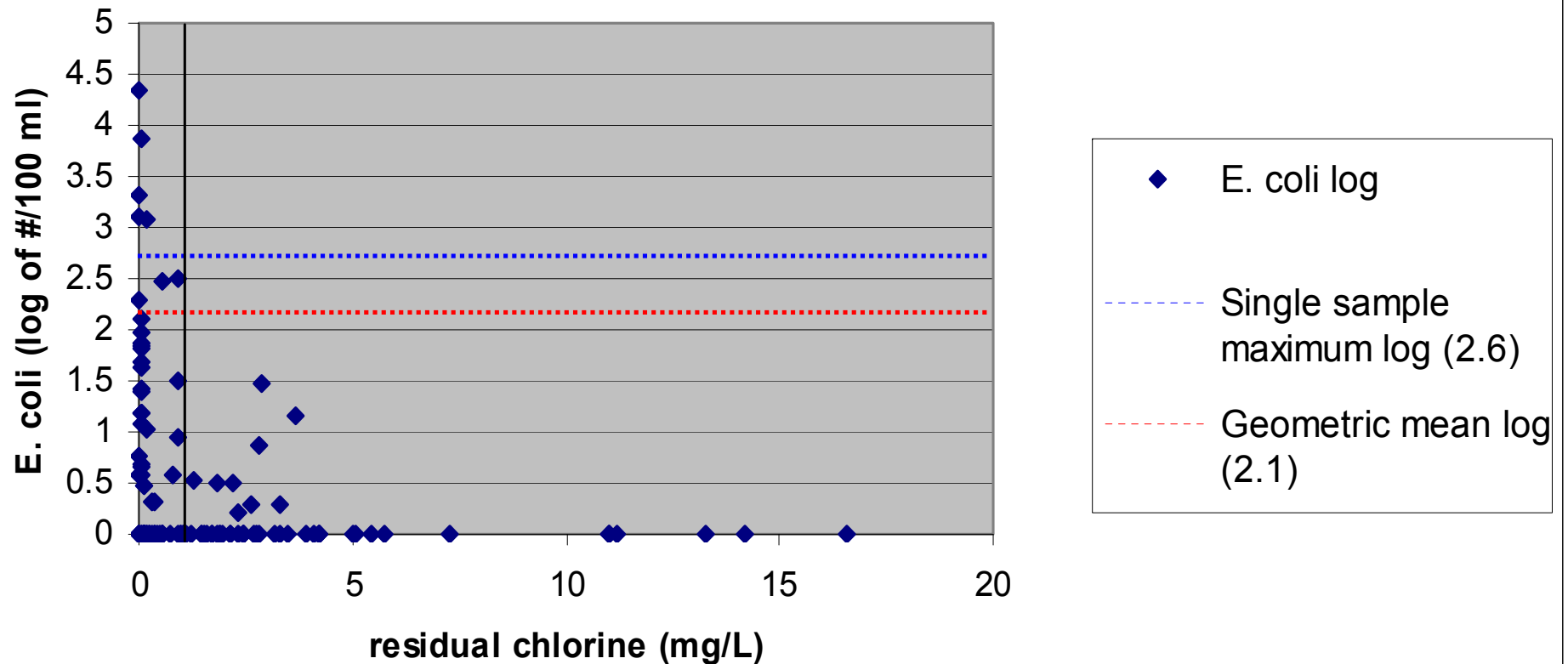
- ▶ Uses other than primary contact may be appropriate for some water bodies
- ▶ TCEQ has new recreational UAA procedures
- ▶ Surveys include physical & flow characteristics, + observed evidence of recreation
- ▶ Local input (interviews) important
- ▶ Initiated 124 recreational UAAs
- ▶ Involves major coordination effort and public participation



Effluent Bacteria: Houston TMDL Studies

Minor municipal facilities

(114 data points)



Summary

- National interest in nutrient criteria is increasing, partly in response to new EPA criteria for Florida.
- TCEQ adopted criteria (Chl *a*) for 75 reservoirs, but EPA has not yet approved them.
- TCEQ is developing draft criteria with multiple options for streams and rivers, and for estuaries.
- TCEQ has adopted expanded recreational categories and criteria
- Numerous UAA reviews of individual small streams is continuing
- **Questions?**

